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August 16, 2004

RECEIVED

Ms. Marlene Dortch Federal Communications Commission Office of the Secretary 236 Massachusetts Avenue, NE, Suite 110 Washington, DC 20002

AUG 1 6 2004

Federal Communications Commission Office of Secretary

Re: Request for Review of SLD Funding Decision for

Form 471 Application Number 394989

CC Docket No. 02-6

Funding Year 2004 (7/1/2004 - 6/30/2005)

FRN: 1091844, 1091956, 1091981, 1092026, 1092052

Dear Ms. Dortch:

Enclosed please find an original and four (4) copies of an appeal of the June 22, 2004 SLD Funding Decision for Form 471 Application Number 394989, filed on behalf of Tri-Rivers Educational Computer Association (Billed Entity No. 154413).

Respectfully submitted,

Mark J. Palchick

Enclosures

cc: Mr. Ken Papay, TRECA

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Before the FEDERAL COMMUNICATIONS COMMISSION Washington D.C. 20554

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Federal Communications Commission
Office of Secretary

In the Matter of)		Office of Secretary
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Request for Review of the)	CC Docket No. 02-6	
Decision of the)	File No.	
Universal Service Administrative Company)	-	
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Tri-Rivers Educational)		
Computer Association ("TRECA"))		
Billed Entity No. 154413)		

Before the Common Carrier Bureau

REQUEST FOR REVIEW

Tri-Rivers Educational Computer Association ("TRECA"), by its attorneys, respectfully appeals the June 22, 2004, denial of funding by the Schools and Library Division ("SLD") of the Universal Service Administrative Company ("USAC") for FCC Form 471, Application Number 394989, Funding Request Numbers ("FR Nos.") 1091844, 1091956, 1091981, 1092026 and 1092052 for Funding Year 2004 (07/01/2004 – 06/30/2005) ("TRECA Form 471"). The SLD's denial of funding relies on an inaccurate statement of facts and was contrary to the FCC's rules, the SLD's standards, and unfairly prejudices schools entitled to funding under the E-Rate program. As demonstrated herein, there is no reasonable basis for the SLD's denial of Application Number 394989.

The SLD denied TRECA's Application Numbers 394989, FR Nos. 1091844, 1091956, 1091981, 1092026 and 1092052 because, "Consortium leader has failed to provide evidence of

authority to file Forms 471 on behalf of, or evidence of the membership of, a substantial number of the members included in this consortium."

Technically there is no such requirement in the FCC's rules or on the OMB approved Form 471. The Form 471 does contain the certification at Question 33-Block 6, that the person signing the form is "authorized to submit this request on behalf of the above-named entities..." However, the SLD's right to demand evidence of authority is only derivative and stems from Project Interconnect 16 FCC Rcd 13655 (July 2001) which was the first time the Commission addressed the SLD's authority to demand documentation in support of the authority's certification². In Project Interconnect the Commission found that:

Under the rules adopted in the Commission's Eighth Reconsideration Order, the Schools and Libraries Committee's functions include 'development of applications and associated instructions,' 'review of bills for services that are submitted by schools and libraries,' and 'administration of the application process, including activities to ensure compliance with Federal Communications Commission rules and regulations.' Thus, under the Eighth Reconsideration Order, the Commission vested in the Schools and Libraries Committee and SLD the responsibility for administering the application process for the universal service support mechanism for eligible schools and libraries. We find that requiring a consortium to submit Letters of Agency from its members is consistent with the authority to implement administrative procedures which ensure compliance with Commission rules and regulations as granted in the Eighth Reconsideration Order.³

And that:

In the case of consortia applications, SLD must also ensure that the consortium members are aware of the application to be filed and how that application obligates the expenditure of financial and professional resources. Ensuring that a school or library is aware of and approves the application on its behalf also helps to avoid

¹ June 22, 2004 Funding Commitment Report at pages 5 & 6 (Attached as Exhibit A)

² Project Interconnect at para. 9.

³ Project Interconnect at para. 8

cases of duplicative requests from different applicants applying on behalf of the same school or library.⁴

TRECA has fully complied with the requirements of Question 33-Block 6, and has satisfied the information request of the SLD concerning its authorization. As the lead member of the consortium it completed the certification for Question 33-Block 6. To document its authority to file on behalf of the consortium members, TRECA obtained a Letter of Agency ("LOA") from every member of its consortium prior to filing the TRECA Form 471. TRECA received these signed LOAs from its members in September 2003. Based upon the authority granted by the LOAs, TRECA prepared the Form 471 for the Consortium and filed that Form 471 on January 22, 2004, during the filing window established by SLD. Attached as Exhibit B is a copy of all TRECA consortium LOAs.

As certified to in the Form 471, the consortium obtained signed LOAs from each member prior to filing the TRECA Form 471. After the period for filing Form 471 closed, one member of the consortium withdrew.⁶ After the Form 471 filing window closed, White Hat Management ("White Hat") contacted TRECA and gave verbal notification that the schools managed by White Hat (the "White Hat Schools") would be obtaining a T-1 line from a different source, and therefore would not participate with the consortium for this funding year. TRECA did not receive written confirmation of White Hat's withdrawal until April 2004.

In mid-February 2004, TRECA was contacted by Robert Carreon of the PIA/SLD review team. Mr. Carreon requested copies of the signed LOAs for the consortium members. Ken Papay, the contact person for the TRECA consortium informed Mr. Carreon that one member of

⁴ Project Interconnect at para. 10

The filing window established by SLD for filing of the Form 471 opened on November 5, 2003 and closed on February 4, 2004.

⁶ The Form 471 filing window closed on February 4, 2004.

the consortium had recently withdrawn from the consortium for this funding year and therefore the consortium would not be requesting a reimbursement on Form 472 for those schools (White Hat manages 28 schools).⁷ Following this conversation, Mr. Carreon agreed that he only needed LOAs for those members of the consortium which would be included on the Form 472.⁸ On February 27, 2004, Mr. Papay, in response to Mr. Carreon's revised request for documentation, provided to the PIA/SLD copies of the LOAs for those schools for which it would request reimbursement.⁹

Under <u>Project Interconnect</u>, the SLD's right to require evidence of authority is limited to seeking proof of authority for those schools for which the consortium was seeking funding. Because the White Hat Schools withdrew from the consortium after the 471 window closed, and because TRECA was no longer seeking reimbursement for the White Hat Schools there should be no obligation for TRECA to provide proof that the White Hat Schools were part of the consortium. Even more importantly, as demonstrated herein, the SLD not only did not request proof of authorization from the withdrawn schools, it specifically advised TRECA that submission of the White Hat LOAs was not necessary. Denial of the funding request under these circumstances was in error.

⁷ TRECA did not wish to submit LOAs for those schools which were no longer seeking funding because of the requirement of Section 1.65 of the Commission's rules, which contains a duty to maintain the "accuracy and completeness of information furnished in a pending application". Accordingly, TRECA notified the PIA/SLD staff that TRECA would not be requesting the full amount of the reimbursement requested in the Form 471.

⁸ See Exhibit C, e-mail correspondence between Mr. Papay and Mr. Carreon regarding the LOAs and Ken Papay's Declaration under Penalty of Perjury.

⁹ On July 1, 2004, when notified by Mr. Papay of the denial of Funding, Mr. Carreon asked Mr. Papay to direct the USAC review team to e-mail or call him with questions. Likewise, on June 30, 2004, Mr. Papay contacted SLD representative Lore Groom, Case No. 21-102646 and she also agreed with the information requested and procedure followed by Mr. Carreon.

¹⁰ It is important to note that TRECA filed the Form 471 only after getting authorization from all represented schools and therefore its certification was accurate.

TRECA was obligated by the provisions of Section 1.65 to not request reimbursement for funding for which it was not entitled and to maintain the accuracy of its application. TRECA's actions were wholly consistent with this obligation. Upon learning of the withdrawal of the White Hat Schools from the consortium, TRECA notified the SLD that it would not be applying for reimbursement for the funds allocated to White Hat Schools. Moreover, TRECA followed the recommendation of the SLD given in the Form 471 Receipt Acknowledgement Letter which states: "SLD *encourages* applicants who know that they will not use all of the amounts requested to notify the SLD of an appropriate reduction to or cancellation of the Funding Requests. This action would allow the SLD to distribute the amounts that are available for the funding year more effectively."

TRECA's actions are also entirely consistent with the Commission's recommendations in Oklahoma City Public Schools, where the Commission stated: "applicants may make certain types of data corrections to its request during the two-week period after SLD issues the RAL. Corrections that are permitted at this time include changing contact information, reducing the amount of requests included in an application ..." TRECA no longer sought reimbursement for the White Hat Schools, therefore TRECA notified the SLD so that these funds could be allocated to other applicants. TRECA's notification to the SLD was consistent with the written recommendation of the SLD in the Form 471 Receipt Acknowledgement Letter and the obligation detailed in Section 1.65 of the Commission's rules to maintain the accuracy of information contained within a pending application.

□ Id

¹² Request for Review by Oklahoma City Public Schools, Oklahoma City, Oklahoma, 17 FCC Rcd 23501 (2002) (emphasis added), citing to the Form 471 Receipt Acknowledgement Letter.

It was an error for the SLD to deny the above referenced TRECA funding requests because: (1) TRECA had all the authorizations to back up its certification; (2) no school was included in the Form 471 that had not provided its written assent; (3) consortium members were all aware of the application to be filed and how that application obligates the expenditure of financial and professional resources; (5) LOAs (which are only required to be supplied when requested by the SLD) were supplied pursuant to the specific instructions of the SLD; (6) LOAs were supplied for each school which was requesting funding; (7) TRECA was bound by Section 1.65 of the rules not to request funds for schools that had withdrawn from the consortium; (8) TRECA provided, in a timely manner, all information requested by the SLD; and (9) there is no factual or legal basis for the SLD's finding that TRECA failed to provide evidence of authority.

TRECA's Form 471 Application No. 394989, Funding Request Numbers ("FRN") 1091844, 1091956, 1091981, 1092026 and 1092052 for Funding Year 2004 (07/01/2004 – 06/30/2005) should be granted. TRECA submitted a complete application that satisfied the minimum processing standards and obtained the required documents memorializing its authority to file the TRECA Form 471. Further, TRECA complied fully with all subsequent information requests by PIA/SLD staff members. There can be no question that the concerns addressed by Project Interconnect, have all been adequately addressed.

Conclusion

Based upon the information presented herein, Tri-Rivers Educational Computer Association respectfully requests that the Commission direct the SLD to grant its Fiscal Year 2004 funding request.

TRI-RIVERS EDUCATIONAL COMPUTER ASSOCIATION

By: Marle

Mark J. Palchick Joan Stewart

Attorneys to Tri-Rivers Educational Computer

Association ("TRECA")

Dated: August 16, 2004

WOMBLE CARLYLE SANDRIDGE & RICE, PLLC

1401 Eye Street N.W., Seventh Floor

Washington D.C. 20005 Phone: (202) 857-4490 Facsimile: (202) 261-0090 E-mail: mpalchick@wesr.com

jstewart@wcsr.com

EXHIBIT A

Funding Commitment Report, dated June 22, 2004





Schools & Libraries Division

CORDING COURTBERN DESTROY AND LEVEL (Euroting Tear 2004; 07/01/2004 + 06/30/2005)

June 22, 2004

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